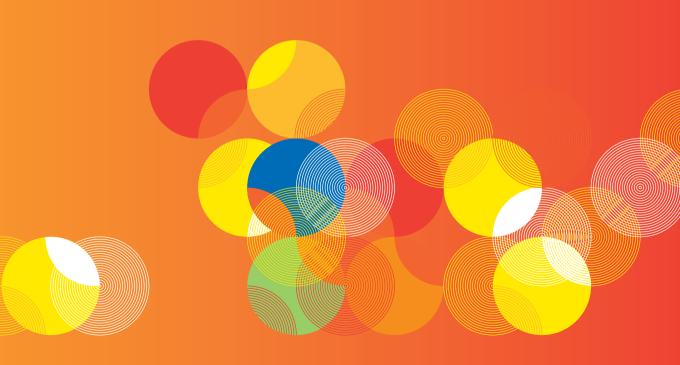
2007-10



# Statement of Intent





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# Statements from NZ On Air and the Minister

This Statement of Intent (SOI) for the three years 2007 – 2010 is produced in accordance with sections 141 and 142 of the Crown Entities Act 2004.

NZ On Air is looking forward to a period of refocusing and of growth. We are uniquely placed to promote innovation in broadcasting and new media, to defend public broadcasting principles, and to take the risks required to enable the production of, and access to, creative New Zealand content that would not otherwise be made in a primarily commercial environment.

As our strategy develops to adapt to new technology and changing audience behaviours, there will be implications for legislation and policy. Increasingly the audience for New Zealand content will be global, as well as local, and this will influence the parameters of our role going forward.

The forecast financial statements and underlying assumptions in Part 2 of this document have been authorised as appropriate for issue by the board of NZ On Air in accordance with its role under the Crown Entities Act 2004. It is not intended to update the forecast financial statements subsequent to presentation.

NEIL WALTER CHAIR



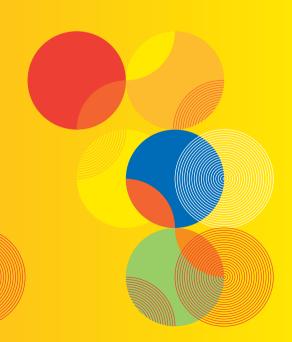
DEPUTY CHAIR

In accordance with section 149 of the Crown Entities Act 2004 I agree to present this Statement of Intent of NZ On Air before the House of Representatives



HON. STEVE MAHAREY MINISTER OF BROADCASTING DATE: 12 JUNE 2007





#### PART 1:

# Strategic issues 2007–2010

#### What we do <sup>1</sup>

NZ On Air celebrates New Zealand identity and culture by supporting a unique range of broadcast programmes and broadcasting entities. Our prime focus is on the audience.

We have varied functions set out in the Broadcasting Act 1989, broadly covering television, radio, music and archiving. We are an autonomous Crown entity in terms of the Crown Entities Act 2004.

#### **Mission Statement**

To be an independent leader in promoting local content and diversity in broadcasting.

Kia tū hei ngārahu motuhake, hei whakatairanga i ngā, hōtaka nō te paetata, hei whakanui hoki i te kanorau i te ao pāpāho.

#### Purpose

To be the principal source of Government funding for providing and preserving a diverse range of local content.

Hei mātāpuna pūtea Kāwanatanga e taea ai ngā tūmomo hōtaka rerekē nō te paetata te waihanga, te tiaki.

1. Section 141(1)(a) and (b) Crown Entities Act

#### **Our environment**

New Zealand's broadcasting landscape is in transition. We will be spending much time this year charting a new direction for NZ On Air. <sup>2</sup>

It's an exciting time to be thinking ahead. While the speed of broadcasting change is remarkable, there are some constants that are standing the test of time.

For nearly 20 years NZ On Air has been an integral part of the broadcasting landscape. We are unique in the world. We partner with broadcasters and content creators, representing the voice of the people to ensure local content makes a key contribution to our national identity as New Zealanders, as citizens of the Pacific and as members of the international community.

NZ On Air is widely seen as one of the best creations of deregulation. We have helped stimulate both the growth of new and different local content, and the development of significant independent production and music industries.

Contestable funding best-practice means we take pains to ensure that local content is where the audiences are, that the best ideas are funded, and that the level of subsidy is appropriate. Thus we support content made both for free-to-air public and commercial broadcasters, large and small; ensure public access to our broadcasting heritage through independent archiving; champion the development of NZ music and work hard on behalf of audiences and the taxpayer to ensure the best outcomes. Our independent, arms-length and transparent funding procedures constitute a strong discipline that keeps the focus on the most important matter – content provision for diverse audiences made by a variety of content creators.

Our philosophy has been constant since our inception. We achieve our goals by:

- building and maintaining partnerships
- promoting incremental shifts in attitude, rather than seeking rapid gear shifts
- maintaining clear and open communication with content creators and broadcasters
- being helpful and supportive to stakeholders
- providing high quality information and advice
- careful stewardship of scarce resources

   making necessary choices in the allocation of funds <sup>3</sup>

This philosophy has survived a number of sea changes in our environment. At present a key strategic issue for us is how to enter and navigate a fragmenting digital environment in a way that encourages creativity, celebrates our national identity, promotes public access and provides value for our investments. Technology change also means that increasing production costs will continue to challenge us. Digital media open up the way that people view, listen, access and experience media. We are committed to responding to the opportunities the digital era opens up for local content on New Zealand's screens, the airwaves and, increasingly, online. We plan to be at every significant point where we can promote New Zealand identity and culture through audio/visual content.

These environmental changes are challenging all traditional broadcasting organisations as audiences fragment, advertising revenue is affected, and electronic media options continue to grow. The music industry is in the throes of a necessary exploration of new business models as online access and use of music - legal and illegal - intensifies. We too will feel the impact as calls on our funding are made from an increasingly varied number of stakeholders.

Thus a further strategic issue is how to ensure that local content is made in significant quantity to be noticed, valued and accessed by relevant target audiences while respecting the rights of content creators.

Finally, the public policy environment is also changing. At top level, the Government is promoting three strategic priorities for New Zealand: economic transformation, families young and old, and national identity. NZ On Air's work contributes to all three but at the most strategic level we are a major and influential supporter of services that make a key contribution to the national identity of all socioeconomic groups in New Zealand. Few other entities have our breadth of delivery.

- 2. The 5 Year Plan, our strategy for 2003-2008 has 2007/8 as its last year
- The 5 Year Plan (NZOA) p19. This philosophy is also relevant to Goal 6 of the Development Goals promoted by the State Services Commission ('trusted state services')

STATEMENT OF INTENT 2007–10

In 2005, the Minister of Broadcasting published the Government's broadcasting Programme of Action. <sup>4</sup>

Its vision – New Zealand Broadcasting: a shared space, informing and enriching a changing society – is one that continues to drive NZ On Air's strategies today. The Programme's four principles of universality, diversity, independence and quality are concepts that have underpinned our work since our inception.

There are several ideas mooted in the Government's Programme of Action that, in addition to the wider environmental shifts noted above, would affect our structure and role. The Programme suggests the following, some aspects of which have already been implemented:

- identifying a sound basis for determining the appropriate level of public funding for broadcasting, to guide future budgetary priorities within the Programme of Action
- directly funding the National Pacific Radio Trust (Niu FM)
- possibly directly funding Radio New Zealand
- maintaining TVNZ's access to NZ On Air funding as well as providing direct government funding (for Charter and two digital channels)
- suggesting that the Broadcasting Standards Authority be the guardian of the principles of public broadcasting

One of the Programme's proposed actions is 'to re-examine NZ On Air's statutory definitions and functions so that it can support a more diverse range of content'.

Another is to investigate alternative processes for funding broadcasters (including the allocation of block funding for broadcasters rather than on a programme-by-programme basis). <sup>5</sup> The latter would be a radical change for television in particular.

We look forward to continued discussion of these matters in the expectation that NZ On Air's unique role in protecting, promoting and developing local content, public broadcasting principles and shrewd expenditure of public funds, continues to be valued and supported.

However it is business as usual for the moment. Bearing all this in mind, our key initiatives for 2007/2008 are set out below. If the Broadcasting Act is amended to enable us to consider growing audiences across a range of digital platforms, it is clear that the demands on limited funding allocations will increase.

#### Television

- contribute to national identity by providing contestable funding for innovative television content, this year focusing on children's and comedy output in particular
- focus on quality and diversity, continuing to fund programmes that could not be made on a commercial basis

- review funding policies and processes to ensure the right mix of the right programmes is reaching a range of audiences important to NZ On Air
- promote the inclusion of Māori perspectives in mainstream programmes and provide Māori programming to audiences important to us
- maintain an Innovation fund and consider ways to contribute to digital initiatives in a cost-effective way if public funding is appropriate

#### Radio

- help protect editorially-independent public radio by ensuring Radio New Zealand (RNZ) is adequately funded on an arms-length basis so it can continue to deliver world class services
- fund community Access radio stations that meet our criteria and offer community groups the opportunity to make and broadcast programmes
- fund Pacific Island radio in areas with significant Pacific Island populations
- support specialist radio production for a variety of radio outlets including programming for children and young people, comedy/drama, spiritual programming and programming about Māori issues

- http://www.mch.govt.nz/publications/ public-broadcasting/public-bdcast.html
- 5. Programme of Action page 13.

#### **NZ Music**

- maintain and strive to better the 20% local music content levels achieved on commercial radio under the NZ Music Code over the last five years
- build on the initial success of the Phase Five plan to promote NZ music internationally to contribute to the further development of NZ music at home. Our focus in 2007/2008 will be college radio in the US and establishing a UK beachhead to supplement the work we have already done to establish a Phase Five presence in Australia and elsewhere in the US

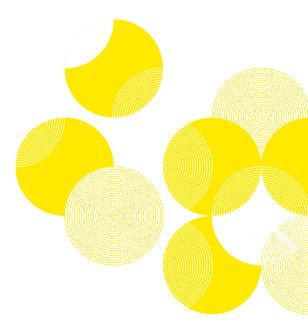
#### **Digital/Archives**

- complete a digital strategy for NZ On Air
- develop a significant new project to take advantage of the opportunity the digital era presents to facilitate access to local content <sup>6</sup>
- support targeted archiving activity and develop ways to coordinate and share publicly funded material

 This may also be relevant to Goal 3 of the Development Goals promoted by the State Services Commission ('networked state services')

#### **Stakeholder Services**

- maintain a focus on transparent and accountable funding processes
- maintain high-quality decision-making and contracting processes
- evaluate the success of the Phase 4 music plan
- align our goals and objectives both with those of Government and of the relevant sectors of the television, radio and music industries



## **Outcomes and Impacts**<sup>7</sup>

The Crown Entities Act 2004 requires us to develop outcomes, impacts and objectives. Our outcomes structure is set out overleaf and we shape our activities to contribute to one overarching outcome:

#### OUTCOME

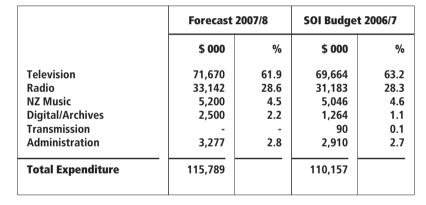
# Innovative, visible local content promoting New Zealand identity and culture for the 21st century<sup>8</sup>

He hōaka ariari nōte paetata, i hua ake te puna auaha, hei whakatairangi i te ahurei me te ahurea o Aotearoa, mōte rautau hou

We organise our activities into four main areas of impact: broadcasting funding, NZ music promotion, digital and archiving initiatives, and stakeholder services. Each of these impacts has key objectives, is underpinned by relevant research and consultation with stakeholders, and has an embedded Māori strategy.

The tasks to achieve and measure the effectiveness of these objectives are set out in the Statement of Service Performance in Part 2 of this document. <sup>9</sup>

We partner with other entities and agencies to deliver projects where possible and practical. **19** 



- 7. Section 141(1)(c) Crown Entities Act
- This is relevant to Goal 5 of the Development Goals promoted by the State Services Commission ('accessible state services')
- 9. Section 141(1)(d) Crown Entities Act

**Forecast Expenditure** 

 This is relevant, in part, to Goal 4 of the Development Goals promoted by the State Services Commission ('coordinated state services') PART 1: STRATEGIC ISSUES 2007-2010

# key government goal: National identity

#### OUTCOME:

# Innovative, visible local content promoting New Zealand identity and culture for the 21st century

| IMPACT:  |   | IMPACT:   | IMPACT:  | IMPACT:   |
|--|---|---|--|---|
| Television & Radio audi  |   | Profile of NZ Music   | Unique content made  | Contestable funding   |
| have local content choi  |   | raised  | easily available   | spent appropriately   |
| Television   | Radio   | Music   | Digital/   | Stakeholder   |
| OBJECTIVES:  |   | objectives:   | Archiving  | Services  |
| <ul> <li>T1. Apply funding to projects that extend the free-to-air TV schedules</li> <li>T2. Serve a variety of audiences</li> <li>T3. Be an effective voice for promoting public broadcasting principles</li> <li>T4. Ensure Māori language and culture are represented in mainstream television</li> </ul> | <ul> <li>R1. Help protect Radio<br/>NZ's independence by<br/>arms-length funding<br/>and monitoring of<br/>RNZ National and<br/>RNZ Concert stations</li> <li>R2. Support radio for<br/>targeted communities<br/>(Access, Print<br/>Disabled Radio,<br/>and Pacific Island<br/>language<br/>programmes)</li> <li>R3. Fund programmes for<br/>commercial radio<br/>targeting audiences<br/>important to<br/>NZ On Air</li> </ul> | <ul> <li>M1. Maintain NZ music content on commercial radio at 20% and strive to grow content beyond 20%</li> <li>M2. Ensure that there are opportunities on radio to promote difference and diversity in New Zealand music</li> <li>M3. Fully implement Phase Five plan to fuel growth in the NZ music economy</li> </ul> | <ul> <li>OBJECTIVES:</li> <li>D1. Complete a digital strategy for NZ On Air leading up to analogue switchoff</li> <li>D2. Facilitate pilot projects that foster public access to the digital space</li> <li>D3. Ensure archiving services are coordinated and delivered</li> </ul> | <ul> <li>OBJECTIVES:</li> <li>S1. Ensure accountability of funding framework and processes</li> <li>S2. Ensure NZ On Air is connected and integral to local content broadcasting</li> <li>S3. Ensure a strong, relevant store of knowledge is built and shared through research and consultation</li> </ul> |

STATEMENT OF INTENT 2007–10

# Organisational health and capability<sup>11</sup>

We are a small entity that takes pride in applying limited resources to achieve our statutory funding tasks rather than to infrastructure. There is no equivalent organisation internationally and certainly none where so many positive outcomes are delivered by such a small team. Our staff members are flexible, highly skilled and deeply committed to our goals.

This means we must be careful to stay focused. We have had several staff changes in recent months and will spend the upcoming months ensuring new staff are well inducted and have sufficient support. We are also fortunate to have retained several long-standing staff members who provide our institutional memory and a deep knowledge of their specialist areas.

Our good employer and personnel policies are formally recorded and include a commitment to equal employment opportunities. We do not permit harassment or discrimination of any type.

To enhance our capability over the next three years we will maintain and develop policies that ensure:

- Human resource planning is considered when we develop new strategies
  - Measure: HR impacts incorporated in new plans
- Equal employment opportunity principles are incorporated in staff selection and management, to achieve as diverse a workforce as possible and practical given our small size
  - Measure: EEO principles included in all relevant documents and practices
- Recruitment, training and remuneration policies focus on attracting and retaining skilled, flexible and knowledgeable team players
- Measures: Full time staff turn over will be no more than 3 people per annum
- Individual staff training plans introduced
- Superannuation plan introduced

Our office environment and equipment are safe and well maintained

- Measures: Annual capital expenditure and maintenance programme carried out
- Each new employee has an individual ergonomic analysis of their dedicated workspace
- Zero tolerance of harassment, bullying and discrimination

## **Reporting to the Minister<sup>12</sup>**

We are an autonomous Crown entity governed by a board of six members appointed by the Minister of Broadcasting. The Minister is advised of, and agrees with, our intentions as signalled in this SOI.

The Minister may not direct us in regard to cultural matters, nor may any Minister or Ministerial representative direct us in respect to particular programmes or other statutorily independent functions (s44 Broadcasting Act, s113 Crown Entities Act).

The Minister of Broadcasting may issue directives that we are to:

- (a) have regard to relevant government policy (s104 Crown Entities Act) or to
- (b) amend any provision in our SOI (s147 Crown Entities Act) or to
- (c) provide funding to Radio New Zealand (s44(1A) Broadcasting Act)

The Ministers of State Services and Finance may jointly issue a directive that we should comply with whole of government directions (s107 Crown Entities Act).

We provide quarterly reports to the Minister outlining progress against targets set out in this SOI. 8

## Key measures<sup>13</sup>

The main financial and non-financial measures that we will use to assess our performance over the next three years are:

#### FINANCIAL:

• Apply funding from the Crown to activities prescribed in the forecast financial statements

- Measure: Compliance kept under review by Board's Audit and Risk Committee
- Ensure commitment and cash flow management procedures are aligned
  - Measure: Uncommitted public equity at year end is less than 3% of total budget
- Maintain efficiency and effectiveness by focusing expenditure on our funding responsibilities
  - **Measure:** Administration budget is less than 4% of total funds

#### NON-FINANCIAL:

- Ensure New Zealanders continue to value NZ On Air's contribution to diversity in local content
  - Measures: Annual independent research reports confirm that -

More than two thirds of respondents agree that NZ On Air supports programmes and activities important to New Zealanders

More than two thirds agree that NZ On Air provides good quality and interesting programmes and services

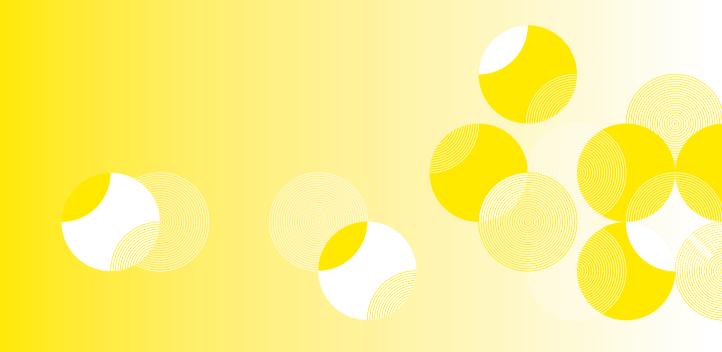
More than 60% of respondents support encouraging more radio stations to play more New Zealand music

# Measuring performance 2007 – 2008

The following statements provide targets, budgets and performance measures for the year ending 30 June 2008, in accordance with s142 of the Crown Entities Act.

- Forecast Statement of Financial Performance
- Forecast Statement of Financial Position
- Forecast Statement of Movements in Equity
- Forecast Statement of Cash Flows
- Statement of Accounting Policies
- Forecast Statement of Service Performance

There are no other relevant performance measures which need to be devised or disclosed (ss142(1)(c) and (e))



## **Forecast Statement of Financial Performance**

#### to the year ending 30 June 2010

| lassas                             | Note<br>1 | Forecast Actual<br>2006/2007<br>\$ 000 | Budget<br>2007/2008<br>\$ 000 | Budget<br>2008/2009<br>\$ 000 | Budget<br>2009/2010<br>\$ 000 |
|------------------------------------|-----------|--|-------------------------------|-------------------------------|-------------------------------|
| Income                             | 1         | 100 071                                | 100 012                       | 100.012                       | 100 013                       |
| Crown revenue                      |           | 106,671                                | 109,813                       | 109,813                       | 109,813                       |
| Other revenue                      |           | 5,306                                  | 4,400                         | 4,500                         | 4,500                         |
| Total Income                       |           | 111,977                                | 114,213                       | 114,313                       | 114,313                       |
| Operating Expenditure              |           |  |                               |                               |                               |
| Administration and consultation    |           | 2,864                                  | 3,222                         | 3,224                         | 3,216                         |
| Depreciation                       |           | 46                                     | 55                            | 55                            | 55                            |
| Total Operating Expenditure        |           | 2,910                                  | 3,277                         | 3,279                         | 3,271                         |
| Funding Expenditure                | 2         |  |                               |                               |                               |
| Television                         | 3         | 71,416                                 | 71,670                        | 70,500                        | 70,200                        |
| Radio                              | 4         | 31,209                                 | 33,142                        | 33,142                        | 33,142                        |
| New Zealand Music                  |           | 5,188                                  | 5,200                         | 5,200                         | 5,200                         |
| Digital/Archives                   | 5         | 1,623                                  | 2,500                         | 2,500                         | 2,500                         |
| Total Funding Expenditure          |           | 109,436                                | 112,512                       | 111,342                       | 111,042                       |
| Total Expenditure                  |           | 112,346                                | 115,789                       | 114,621                       | 114,313                       |
| Net (deficit)/surplus for the year |           | (369)                                  | (1,576)                       | (308)                         | 0                             |
| Public Equity 1 July               | 6         | 2,253                                  | 1,884                         | 308                           | 0                             |
| Public Equity 30 June              |           | 1,884                                  | 308                           | 0                             | 0                             |

#### Notes

1. Income comprises revenue applied to all output classes.

- No provision has been made for transmission coverage (community radio) funding. No applications have been received since 2003. Funding for remote TV coverage was retained by the Ministry for Culture and Heritage and has been paid directly to TVNZ since 2002. Should any relevant applications be received NZ On Air will consider them on their merits.
- TV expenditure will exceed the 2006/7 SOI budget forecast of \$69.664m. This has been funded from reserves. The additional \$2m funding included in the Government's Budget announcement in May 2007 has been included in the television budget.
- The \$1.142m additional funding for Radio New Zealand included in the Government's Budget announcement in May 2007 has been included in the radio budget.
- 5. Allowance for new initiative.

6. Public Equity has been restated by \$58,000 as a result of full adoption of NZ IAS 19 - Employee Benefits.

The accompanying statements of accounting policies and assumptions form an integral part of these forecast financial statements.

## **Forecast Statement of Financial Position**

#### for the year ending 30 June 2008

| Current Assets                      | Note | Forecast Actual<br>2006/2007<br>\$ 000 | Budget<br>2007/2008<br>\$ 000 |
|-------------------------------------|------|--|-------------------------------|
| Cash and cash equivalents           | 1    | 57,600                                 | 56,779                        |
| Trade and other receivables         |      | 1,500                                  | 1,500                         |
| Total Current Assets                |      | 59,100                                 | 58,279                        |
| Non-Current Assets                  |      |  |                               |
| Property, plant and equipment       |      | 72                                     | 75                            |
| Total Non-Current Assets            |      | 72                                     | 75                            |
| Total Assets                        |      | 59,172                                 | 58,354                        |
| Current Liabilities                 |      |  |                               |
| Trade and other payables            | 2    | 595                                    | 600                           |
| Funding liabilities                 |      | 56,693                                 | 57,446                        |
| Total Current Liabilities           |      | 57,288                                 | 58,046                        |
| Public Equity                       |      | 1,884                                  | 308                           |
| Total Liabilities and Public Equity |      | 59,172                                 | 58,354                        |

#### Notes

**1.** Cash and cash equivalents includes cash at bank and term deposits.

2. Payables include employee entitlements.

The accompanying statements of accounting policies and assumptions form an integral part of these forecast financial statements.

## **Forecast Statement of Movements in Equity**

#### for the year ending 30 June 2008

|   | Note | Forecast Actual<br>2006/2007<br>\$ 000 | Budget<br>2007/2008<br>\$ 000 |
|---|------|--|-------------------------------|
| Public Equity at beginning of the year                | 1    | 2,253                                  | 1,884                         |
| Plus: Net Operating Surplus/(Deficit)                 |      | (369)                                  | (1,576)                       |
| Total recognised revenues and expenses for the period |      | (369)                                  | (1,576)                       |
| Total Public Equity at end of the year                |      | 1,884                                  | 308                           |

#### Notes

1. Public Equity has been restated by \$58,000 as a result of full adoption of NZ IAS 19 - Employee Benefits.

The accompanying statements of accounting policies and assumptions form an integral part of these forecast financial statements.

## **Forecast Statement of Cash Flows**

### for the year ending 30 June 2008

|  | Forecast Actual<br>2006/2007<br>\$ 000 | Budget<br>2007/2008<br>\$ 000 |
|--|--|-------------------------------|
| Cash Flows From Operating Activities                     |  |                               |
| Cash Provided from:                                      |  |                               |
| Crown revenue  | 106,671                                | 109,813                       |
| Interest income  | 4,144                                  | 4,163                         |
| Other income   | 1,085                                  | 325                           |
| Total Cash Provided From Operating Activities            | 111,900                                | 114,301                       |
| Cash Applied to:   |  |                               |
| Payments to broadcasters & programme producers           | (109,082)                              | (111,759)                     |
| Payment to suppliers and employees                       | (3,021)                                | (3,363)                       |
| Total Cash Applied To Operating Activities               | (112,103)                              | (115,122)                     |
| Net Cash Inflows/(Outflows) from<br>Operating Activities | (203)                                  | (821)                         |
| Opening Cash   | 57,803                                 | 57,600                        |
| Closing Cash   | 57,600                                 | 56,779                        |

The accompanying statements of accounting policies and assumptions form an integral part of these forecast financial statements.

### **Statement of Accounting Policies**

#### **Reporting Entity**

The Broadcasting Commission (NZ On Air) was established by the Broadcasting Act 1989, and is an autonomous Crown entity in terms of the Crown Entities Act 2004.

Our functions and responsibilities are set out in the Broadcasting Act 1989.

#### **Reporting Period**

The reporting period for these forecast financial statements is to the year ending 30 June 2010.

#### **Statement of Compliance**

These financial statements have been prepared in accordance with New Zealand Generally Accepted Accounting Practice (NZ GAAP). They comply with New Zealand equivalents to International Financial Reporting Standards (NZ IFRS) as applicable to public benefit entities and no exemptions have been made.

The forecast financial statements have been prepared in accordance with Financial Reporting Standard No. 42 relating to prospective financial statements. The information in the forecast financial statements has been prepared to comply with the Crown Entities Act 2004 and may not be appropriate for purposes other than complying with the requirements of this Act.

# Statement of Significant Assumptions<sup>14</sup>

The forecast financial statements are based on assumptions and estimates concerning the future but based on historical experience. Actual results may vary materially from the forecast information. Funding targets are based both on our own priorities and discussions with broadcasters and producers, but are estimates only. Funding approvals are made only on receipt of a satisfactory proposal that enables us to fulfill our statutory obligations and that proposes terms acceptable to us.

Key assumptions are:

- Crown revenue will not change from that forecast
- Our statutory functions and duties remain unchanged
- Broadcaster stakeholders do not materially vary their own plans
- No eligible applications for radio transmission coverage subsidy are received
- A review of our approach to the NZ IFRS does not result in material change to current practice

#### Summary of Significant Accounting Policies

The accounting policies set out below have been applied consistently to all periods presented in these forecast financial statements, and in preparing the opening NZ IFRS statement of financial position as at 1 July 2006 for the purposes of the transition to NZ IFRS. The transition to NZ IFRS has had no material effect on the forecast financial performance, financial position and cash flow of NZ On Air.

The policies used in the preparation of these forecast financial statements are expected to be used in the future for reporting historical general purpose financial statements.

#### **Measurement Base**

The measurement base adopted is that of historical cost modified by the revaluation of certain assets and liabilities as identified in this statement of accounting policies.

The accrual basis of accounting has been used unless otherwise stated. These financial statements are presented in New Zealand dollars and rounded to the nearest thousand (\$000).

#### Other relevant accounting policies

#### Revenue

Revenues are derived and recognised as follows:

- Crown revenue from the Government is recognised as revenue when it is received
- Sales revenue from NZ On Air funded programmes is recognised as revenue when the income is received
- Interest income is derived from investments held to maturity, and is recognised on an accrual basis
- If applicable, other income is recognised at the time the services are rendered

#### Trade and Other Receivables

Trade and other receivables are initially measured at fair value and subsequently measured at amortised cost less any provision for impairment. A provision for impairment is established when there is evidence that NZ On Air will not be able to collect all amounts due according to the original terms of receivables.

#### • Property, Plant and Equipment

Property, plant and equipment include computer equipment, office equipment, furniture and fittings, and leasehold improvements. Property, plant and equipment are shown at cost, less accumulated depreciation and any impairment losses.

#### Depreciation

Depreciation is provided on a straight line basis on all property, plant and equipment at rates that will write off the cost of the asset over its useful life. The depreciation rates have been estimated as follows:

| Computer equipment     | 3 years |
|------------------------|---------|
| Office equipment       | 5 years |
| Furniture and fittings | 6 years |
| Leasehold improvements | 6 years |

#### Employee Benefits

Employee entitlements to salaries and wages, annual leave, sick leave, redundancy payments and other similar entitlements are recognised in the Statement of Financial Performance when they accrue to employees. Entitlements are reported at the amount expected to be paid.

#### Taxation

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**Income Tax:** NZ On Air is exempt from the payment of income tax in accordance with s51 Broadcasting Act 1989.

**GST:** The financial statements are prepared exclusive of GST.

#### Broadcasting Funding Expenditure

The allocation of funds to broadcasting services is treated as expenditure when the allocation is approved by the Board and committed against the current year's income. Expenditure therefore includes funds committed but not paid out at the year-end. The funds not paid out are recorded as funding liabilities in the Statement of Financial Position.

#### Cost Allocation Policy

All expenditure not used to fund broadcasting services has been allocated to administration expenditure.

#### **Operating Leases**

An operating lease is a lease that does not transfer substantially all the risk and rewards incidental to ownership of an asset. Lease payments under an operating lease are recognised as an expense on a straight line basis over the lease term.

#### **Financial Instruments**

NZ On Air is a party to financial instruments as part of its normal operations. These financial instruments include bank accounts, short-term deposits, trade payables and trade and other receivables. There are no known significant concentrations of credit risks.

For financial instruments the carrying amount is adjusted to fair value if the carrying value is not a reasonable approximation of fair value. All revenues and expenses in relation to financial instruments are recognised in the Statement of Financial Performance.

#### Cash Flows

*Cash and cash equivalents* includes cash in hand, deposits held at call with banks, and other short term liquid investments.

*Operating activities* includes cash received from all income sources of NZ On Air and records the cash payments made for the supply of goods and services, and the funding to broadcasters and programme producers.

*Investing activities* are those activities relating to the acquisition and disposal of long-term assets and other investments not included in cash equivalents.

*Financing activities* comprise those activities relating to the change in equity and borrowings of NZ On Air.

# **Forecast Statement of Service Performance**

Unless otherwise stated, the time period for the following performance targets is the year ending 30 June 2008.

#### **OUTPUT CLASS 1**:

Television

BUDGET:

\$71,670,000

| Objective   | Target  | Measure  |
|---|---|--|
| <b>T1.</b> Apply funding to projects that extend the free-to-air TV schedules         | <b>1.1</b> See Table 1 on the next page   | <ul> <li>Table 1 funding and hours targets met<br/>or exceeded</li> <li>Public Opinion Monitor benchmarks<br/>are maintained or improved</li> </ul>  |
| <b>T2.</b> Serve a variety of TV audiences  | <ul> <li>2.1 Fund programmes in at least 5 different genres to ensure a wide range of programmes are made</li> <li>2.2 Fund programmes across a range of broadcasters</li> </ul>  | <ul> <li>Table 1 funding and hours targets met<br/>or exceeded</li> <li>Public Opinion Monitor benchmarks<br/>are maintained or improved</li> <li>Policy for broadcast funding reviewed<br/>and implemented by 30 June 2008</li> </ul> |
| <b>T3.</b> Be an effective voice for promoting public broadcasting principles         | <ul> <li><b>3.1</b> Develop a content strategy for the digital television environment and promote widely</li> <li><b>3.2</b> Ensure NZ On Air is recognised and included in public broadcasting policy development</li> </ul> | <ul> <li>Strategy completed by 30 November 2007</li> <li>Quarterly meetings with MCH and public broadcasters</li> </ul>  |
| <b>T4.</b> Ensure Maori language and culture are represented in mainstream television | <b>4.1</b> Review Te Rautaki Māori by 30<br>September 2007  | Review of Te Rautaki Māori completed and goals achieved by 30 June 2008  |

## **Table 1: TV Funding and Hours Targets**

In keeping with the above objectives and strategic actions NZ On Air will allocate funding to the specific genres as follows:

| Television programme funding                             |       | 2007/2008    |                  | 2006/2007        |                  |
|--|-------|--------------|------------------|------------------|------------------|
|  | Notes | Target hours | Budget<br>\$ 000 | SOI target hours | Budget<br>\$ 000 |
| Programme Type   |       |              |                  |                  |                  |
| Drama  |       | 55           | 24,820           | 51               | 22,095           |
| Comedy   | 1     | 41.5         | 6,125            | 29               | 8,180            |
| Children's Drama   | 2     | 19.5         | 7,280            | 12               | 5,080            |
| Documentaries  |       | 89.5         | 7,782            | 84               | 8,200            |
| Special Interest Programming                             |       |              |                  |                  |                  |
| Children and Young People                                | 3     | 416.5        | 10,094           | 386              | 11,360           |
| Arts, Culture and Performance                            | 4     | 44.5         | 3,465            | 68               | 3,059            |
| Innovation   |       | 10           | 1,000            | 10               | 1,000            |
| Disability Services<br>(includes funding for Captioning) | 5     | 20           | 3,241            | 20               | 3,150            |
| Minorities including Ethnic                              |       | 126.5        | 6,493            | 117              | 5,950            |
| Development  |       | N/A          | 480              | N/A              | 700              |
| Regional Television                                      | 6     | N/A          | 890              | N/A              | 890              |
| Total  | -     | 823          | 71,670           | 777              | 69,664           |
| Children's Repeats                                       | 7     | 230          | -                | 230              |                  |

#### Notes on significant variances:

- **1.** The increase in **Comedy** is sustained by supporting several cost effective series.
- 2. One extra series budgeted for Children's Drama.
- **3.** No provision has been made this year for animation, which is a high cost production genre.
- The Arts, Culture and Performance genre has a reduced target as a planned 40-hour music series for 2006/7 did not eventuate due to third party funding not being available.
- As in previous years we have included a provision for a benchmark number of children's programme repeats as recommended by the Television Local Content Group.

- 5. Provision for one extra series.
- 6. This is the penultimate year of the Government's four-year Budget package for regional television.

OUTPUT CLASS 2:

Radio

PART 2: MEASURING PERFORMANCE 2007 – 2008

BUDGET:

# \$33,142,000

| Objective  | Target   | Measure   |
|--|--|---|
| <b>R1.</b> Help protect RNZ's independence by arms-length funding and monitoring of RNZ National and RNZ Concert | <b>1.1</b> Negotiate an arms-length funding agreement that recognises editorial independence                                     | Funding agreement renegotiated with<br>RNZ by 30 September 2007             |
| stations   | 1.2 Encourage RNZ to meet annual Charter<br>targets to achieve diversity in public<br>broadcasting                               | <ul> <li>Provide funding of no less than<br/>\$29,074,000 to RNZ</li> </ul> |
|  | 1.3 Encourage RNZ to meet agreed annual<br>Broadcasting Act content provisions<br>to achieve diversity in public<br>broadcasting | Targets in Tables 2 and 3 achieved  |

The funding agreement between NZ On Air and Radio New Zealand requires RNZ to deliver services to help NZ On Air meet its responsibilities under the Broadcasting Act 1989. These are:

# Table 2: RNZ Targets for NZ On Air

| Types of Programmes and Services                      | <b>RNZ</b> National | <b>RNZ Concert</b> |
|---|---------------------|--------------------|
|   | (Note 1)            | (Note 1)           |
| Total broadcast hours including:                      | 8,784               | 8,784              |
| NZ content programmes which includes:                 | 7,800               | -                  |
| - Māori language and culture                          | 350                 | -                  |
| - Special interest                                    | 340                 | -                  |
| - NZ drama  | 200                 | -                  |
| % of NZ music on rotate (Note 2)                      | 33%                 | -                  |
| % of NZ composition                                   | -                   | 3.5%               |
| % of NZ music performance                             | -                   | 14%                |
| % of population able to receive transmission (Note 3) | 97%                 | <b>92</b> %        |
|   |                     |                    |

#### Notes

1. Subject to final agreement with RNZ.

 In addition to the New Zealand music content on rotate, RNZ National produces and broadcasts feature programmes on New Zealand music. 3. This is the proportion of the population able to receive RNZ National and RNZ Concert via terrestrial transmission. As a result of an arrangement with Sky Television, 100% of the country is able to access a RNZ National or RNZ Concert signal via a Sky satellite dish and decoder.

## **Table 3: Radio New Zealand Targets**

Target programme hours devoted to the fulfilment of Radio New Zealand's Charter functions are:

| Charter Functions (Note 1) |   | <b>RNZ National</b><br>(Note 2) |                  | RNZ Concert<br>(Note 2)   |                  |
|----------------------------|---|---------------------------------|------------------|---------------------------|------------------|
|                            |   | Annual<br>Broadcast Hours       | % Total<br>Hours | Annual<br>Broadcast Hours | % Total<br>Hours |
| <b>A</b> .                 | Intellectual, scientific and cultural development.<br>Informed debate and critical thought.                             | 7,466                           | 85%              | (Note 3)                  |                  |
| B.                         | Information, special interest and entertainment.<br>Reflect cultural diversity including Māori<br>language and culture. | 7,729                           | 88%              | 88                        | 1%               |
| C.                         | Varied interests within the community.<br>Information, educational, special interest and<br>entertainment.              | 1,668                           | 19%              | 8,784                     | 100%             |
| D.                         | Musical, dramatic and performing arts.<br>New Zealand and international composers,<br>performers and artists.           | 2,020                           | 23%              | 8,520                     | 97%              |
| E.                         | Nationwide service, highest quality. Sense of citizenship and national identity.  | 8,784                           | 100%             | (Note 3)                  |                  |
| F.                         | Comprehensive, independent, impartial,<br>balanced news and current affairs. Regional<br>perspective.                   | 2,635                           | 30%              | 175                       | 2%               |
| G.                         | Comprehensive, independent, impartial, balanced international news and current affairs.                                 | 1,054                           | 12%              | 88                        | 1%               |

#### Notes

 Particular programmes produced and broadcast by either RNZ National or RNZ Concert have been assessed in terms of the contribution that the programme makes to RNZ's statutory Charter functions. Most programmes contribute to more than one Charter function. 2. Subject to final agreement with RNZ.

 While RNZ Concert's programmes may broadly meet the intentions of Charter functions A and E, its primary role is to provide services intended by function D.

| <b>R2.</b> Support radio for targeted communities  | 2.1 Provide funding for a variety of Access radio stations to extend the breadth of community radio programming  | • | A minimum of eleven Access stations<br>have funding agreements executed by<br>30 December 2007<br>An average of 60% of programmes on<br>funded Access stations will meet the<br>needs of s36(c) audiences   |
|--|--|---|---|
|  | <b>2.2</b> Provide funding for Radio for the Print Disabled to enable audio-based  | • | Funding agreement with targets for Radio for the Print Disabled executed  |
|  | information services<br>2.3 Provide funding for a minimum of<br>10,000 hours of Pacific Island radio<br>programmes to extend the breadth of<br>available radio programming   | • | by 31 December 2007<br>At least 10,000 hours of programming<br>of interest to Pacific peoples produced<br>and broadcast primarily in their native<br>languages on Radio 531pi in Auckland<br>and Samoa Capital Radio in Wellington<br>by 30 June 2008 |
|  | <b>2.4</b> Provide funding for ethnic radio<br>programmes to extend the breadth of<br>available radio programming  | • | At least two ethnic radio programmes<br>will receive start-up funding by June<br>2008   |
| <b>R3.</b> Fund programmes for commercial radio targeting audiences important to NZ On Air | <ul> <li>3.1 Provide funding for commercial radio projects which meet NZ On Air's objectives under s36(c) of the Broadcasting Act 1989:</li> <li>150 hours of youth and children's programmes</li> <li>3 spiritual/ethical programmes</li> <li>1 Māori issues programme</li> </ul> |   | 95% of funded programmes syndicated<br>and/or networked in multiple radio<br>markets by 30 June 2008  |
|  | <b>3.2</b> Provide funding for up to two<br>comedy/drama programmes for<br>broadcast on commercial, student,<br>and/or iwi radio   | • | Programmes produced and broadcast<br>by 30 June 2008  |

STATEMENT OF INTENT 2007-10

#### **OUTPUT CLASS 3**:



#### **Objective**

M1. Maintain NZ music content on commercial radio at 20% and strive to grow content beyond 20% BUDGET:

# \$5,200,000

#### Target

- 1.1 Fund at least 20 Phase Four albums by artists with a commercial radio airplay track record to increase likelihood of commercial radio airplay of NZ music
- **1.2** Expand the radio repertoire base by funding 20 radio singles by new artists with commercial radio airplay potential
- **1.3** Deliver at least 11 Kiwi Hit Discs to every radio station on air in NZ to increase accessibility of NZ music at radio stations
- 1.4 Contract independent New Zealand music promoters (pluggers) to work the Kiwi Hit Disc at radio to increase visibility of NZ music at radio stations
- **1.5** Maintain a vigorous New Zealand music promotions programme to support the campaign for airplay for NZ songs and increase visibility of NZ music
- **1.6** Incentivise repertoire-owners to achieve significant commercial radio airplay with self- funded, self-promoted songs to increase local music content
- **1.7** Fund at least 170 music videos to support the campaign to achieve radio airplay

#### Measure

- 20 albums funded by 30 June 2008
- At least 90% of the singles released from Phase Four Albums will achieve a Top 40 airplay placing\*
- 20 radio singles funded by 30 June 2008
- At least 80% of the songs will achieve a Top 40 airplay placing\*
- 11 volumes of Kiwi Hit Discs produced and distributed
- At least 75% of the tracks will achieve a Top 40 airplay placing\*
- Two pluggers contracted in the year to 30 June 2008
- At least 75% of the Hit Disc tracks will achieve a Top 40 placing\* \* "Top 40 airplay placing" means a RadioScope NZ Airplay Chart Top 40 peak placing
- A programme of promotions covers:
- at least 3 NZ music showcases
- 11 issues of Fresh NZ Music magazine
- at least 3 artist road trips
- NZ Music Month in association with NZ Music Commission
- Sponsorship and national free-to-air television broadcast of the annual NZ Music Awards
- Radio hits rebates provided for up to 20 records that achieve significant airplay (excluding Phase Four Albums and New Recording Artist songs)
- 170 New Zealand music videos funded by 30 June 2008
- 100% of videos played on music television in NZ

| NZ O | NAIR   | PART :<br>MEAS | 2:<br>JRING PERFORMANCE 2007 – 2008  |   |   |
|------|--|----------------|--|---|---|
|      |  | 1.8            | Establish partnerships with music<br>television providers to increase<br>opportunities for music videos to<br>play on free-to-air television | • | Funding provided to free-to-air music television providers, if required, to ensure videos are broadcast   |
|      |  | 1.9            | NZ music radio programmes air on<br>targeted commercial radio stations<br>and networks to increase profile of<br>NZ music                    | • | Up to six syndicated or networked radio<br>programmes will be produced and<br>broadcast on commercial radio outlets<br>in the year to 30 June 2008  |
|      |  | 1.10           | Maintain NZ On Air membership of<br>NZ Code Committee to monitor<br>progress against 20% commercial<br>radio target                          |   | Commercial radio NZ music target of 20% met or exceeded.  |
| M2.  | Ensure there are opportunities on radio to promote difference and diversity in New Zealand music | 2.1            | Assist broadcast of NZ music shows<br>on specialist stations to extend range<br>of NZ music heard  | • | At least 6 specialist stations will<br>produce and broadcast programmes<br>that feature NZ music generally not<br>heard on commercial radio   |
|      |  | 2.2            | Music by Māori musicians will be<br>promoted to every radio station on<br>air in NZ to extend range of NZ music<br>heard                     | • | Four volumes of Iwi Hit Disc produced and distributed   |
|      |  | 2.3            | Funding will be provided for "te reo<br>radio hits" – Māori language songs<br>that have commercial radio cross-<br>over potential            | • | Up to three songs with at least 50%<br>te reo lyric content will be funded for<br>recording and delivery to radio via Kiwi<br>or lwi Hit Disc   |
| M3.  | Fully implement Phase Five plan to<br>fuel growth in the NZ music economy                        | 3.1            | Implement an international radio<br>(and music television) airplay<br>promotion plan to increase the profile<br>of NZ music internationally  |   | Five 5-act NZ music samplers produced<br>and distributed to selected tastemakers<br>in radio and music media in four target<br>territories – Australia, US, UK and Canada<br>At least one NZ music feature published<br>every three months in a leading radio<br>and music industry trade magazine in<br>each target territory<br>At least one agent or plugger<br>contracted in each target territory to<br>service Phase Five samplers and<br>maintain the tastemaker networks<br>Phase Five music represented in at<br>least 4 key international music trade<br>fairs – MIDEM in Cannes, SXSW in<br>Austin Texas, MUSEXPO in Los Angeles<br>and CMJ Music Marathon in New York |
|      |  |                |  |   | [continued]   |

- Up to four NZ music radio shows produced for international and local radio syndication
- Up to ten independent plugging campaigns to support the release of radio singles by NZ artists in at least one target territory will be funded on a joint-venture basis with the repertoire-owners

#### **OUTPUT CLASS 4**:

# Digital Initiatives & Archiving

#### BUDGET:

# \$2,500,000

| Objective |  | Target  | Measure   |
|-----------|--|---|---|
| D1.       | Complete a digital strategy for<br>NZ On Air leading up to analogue<br>switchoff (ASO) | <b>1.1</b> Strategy agreed by Board by 30 June 2008   | Targets set out in strategy achieved<br>on or before deadline   |
| D2.       | Facilitate pilot projects that foster public access to the digital space               | 2.1 Identify at least one significant pilot<br>project to be scoped and ready for<br>execution by 30 June 2008  | <ul> <li>Project plan completed, approved and<br/>underway with milestones met by 30<br/>June 2008</li> </ul>   |
| D3.       | Ensure archiving services are coordinated and delivered                                | <ul> <li><b>3.1</b> Public use of funded collections<br/>enhanced. At least:</li> <li>1440 hours of TV programmes archived<br/>210 hours of TV programmes preserved</li> <li>1300 hours of radio programmes<br/>archived</li> <li>1900 hours of radio programmes<br/>preserved</li> </ul> | <ul> <li>Benchmarks agreed with providers by<br/>30 September 2007</li> <li>Independent archiving consultants<br/>confirm material archived in the period<br/>by the NZ Film Archive and Sound<br/>Archives/Nga Taonga Korero meets<br/>with funding agreement objectives</li> <li>Standards for Diversity, Preservation<br/>and Public Accessibility achieved</li> </ul> |

PART 2: MEASURING PERFORMANCE 2007 - 2008

#### OUTPUT CLASS 5:

# Stakeholder Services

# BUDGET: \$888,075

| Objective   |  | Target  | Measure   |  |  |
|---|--|---|---|--|--|
| <b>S1.</b> Ensure accountability of funding framework and processes |  | <b>1.1</b> Completed funding applications received by published deadlines will be considered by the Board at its next meeting   | <ul> <li>100% of accurately completed<br/>applications on next Board agenda</li> </ul>  |  |  |
|   |  | <b>1.2</b> Funding decisions made in accordance<br>with the provisions of the Broadcasting<br>Act, Ministerial direction, staff<br>delegated authority and NZ On Air's<br>policies                | <ul> <li>100% of a 6-monthly random sample<br/>of 20 funding decisions comply with<br/>the policies and procedures</li> </ul>                                       |  |  |
|   |  | <b>1.3</b> Funding policies transparent and contestable:  |   |  |  |
|   |  | Website accurate  | <ul> <li>All policies correctly outlined on website<br/>and updated regularly</li> </ul>  |  |  |
|   |  | <ul> <li>Decisions communicated to applicants<br/>within 3 working days of Board approval</li> <li>Successful funding decisions made public<br/>within 2 months of decision (excluding</li> </ul> | <ul> <li>100% of decisions conveyed within 3<br/>working days</li> <li>95% of decisions made public within 2<br/>months via newsletter, website or media</li> </ul> |  |  |
|   |  | <ul> <li>All funding agreements confirmed by a formal contract</li> </ul>   | <ul> <li>release</li> <li>100% of confirmed funding agreements<br/>recorded in a formal contract</li> </ul>   |  |  |
|   |  | <ul> <li>Contracts and major processes legally<br/>robust</li> </ul>  | <ul> <li>Funding contracts reviewed at least<br/>once every three years</li> </ul>  |  |  |
|   |  | <b>1.4</b> Public funds used in the manner agreed in a contract   | At least 6 funding recipients audited for compliance by 30 June 2008  |  |  |
| <b>S2</b> .   | Ensure NZ On Air is connected and integral to local content broadcasting | 2.1 Communications strategy revised and executed  | One major stakeholder review will be conducted and findings actioned  |  |  |
|   |  | 2.2 Regular consultation undertaken   | <ul> <li>Consultations recorded and reviewed<br/>by Board 6-monthly</li> </ul>  |  |  |
|   |  | 2.3 Provide services to the Local Content Group   | <ul> <li>Local Content Group meets at least<br/>twice a year</li> </ul>   |  |  |

- **S3.** Ensure a strong, relevant store of knowledge is built and shared through research and consultation
- **3.1** Research programme developed and agreed by board by December 2007 which includes the following projects:
   Quantify local content on television
- Commission public opinion survey on various broadcasting-related issues
- Commission one digital-related
   research project
- Evaluate the success of NZ On Air's Phase Four New Zealand music plan
- Local Content Report 2007 published by May 2008
- Public Information Monitor results
   published by November 2008
- One project developed and approved by 30 June 2008
- Independent analysis commissioned and presented to Board by 30 June 2008

## **Forecast Outputs Cost Summary**

|                      | 113,400      | 1,475             | 914               | 115,789 |
|----------------------|--------------|-------------------|-------------------|---------|
| Stakeholder Services | 888          | 630               | 166               | 1,684   |
| Digital/Archives     | 2,500        | 12 <mark>0</mark> | 183               | 2,803   |
| NZ Music             | 5,200        | 203               | <mark>18</mark> 9 | 5,592   |
| Radio                | 33,142       | 98                | <mark>18</mark> 0 | 33,420  |
| Television           | 71,670       | 424               | 196               | 72,290  |
|                      | \$ 000       | \$ 000            | \$ 000            | \$ 000  |
|                      | Direct costs | Personnel         | Overhead          | Total   |

# Directory

#### MEMBERS

| of Wellington   | Chair  |
|-----------------|--|
| of Auckland     | Deputy Chair   |
| of Christchurch |  |
| of Auckland     |  |
| of Auckland     |  |
| of Auckland     |  |
|                 | of Auckland<br>of Christchurch<br>of Auckland<br>of Auckland |

#### STAFF

| Jane Wrightson     | Chief Executive  |
|--------------------|--|
| Bernard Duncan     | Deputy Chief Executive, Radio & Public Affairs Manager |
| Brendan Smyth      | NZ Music Manager                                       |
| Glenn Usmar        | Television Manager                                     |
| Elizabeth Morrison | Finance & Administration Manager                       |
| Elaine Wong        | Manager Project & Financial Analysis                   |
| Clare O'Leary      | Strategic Analyst                                      |
| Melanie Gordon     | Legal Affairs Executive                                |
| Anita Roberts      | Personal Assistant to CEO                              |
| Teresa Tito        | Executive Assistant Television                         |
| Robyn Andrews      | Administrator/Finance Assistant                        |
| Christine Westwood | Finance & Administration Assistant                     |
| Trish Cross        | Receptionist (shared with BSA)                         |
|                    |  |

#### OFFICE

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